

January 14, 2019

Ref: M17:06 Makena

TO:

Torrie Nohara, Trails Specialist

FROM:

D. Moana Rowland, Abstractor DMR

SUBJECT:

Disposition of "Old Aupuni Road" leading from Makena Landing mauka to

Ulupalakua through Tax Plats 2-1-7 and 2-1-8

Research has been completed on the subject trail known as the "Old Aupuni Road" ("Old Government Road"), "Makena Road" and "Makena-Ulupalakua Road". This old road identified on various maps began in the vicinity of the Makena landing at the seashore and traveled upland through the land of Papaanui to Ulupalakua. Records fail to disclose the government has relinquished its interest in this historic road feature.

The earliest depiction of this Old Government Road (OGR) is shown on Grant No. 234 sold by the government to Linton L. Torbert and William Wilcox on March 4, 1850. (Exhibit A) This grant issued in the Hawaiian language cites the OGR in the metes and bounds description as "alanui aupuni kahiko" translated as "old government road." A translation of the metes and bounds description was provided by J. Richardson, a government surveyor who also prepared a sketch of the land sold in Grant 234. (Exhibit B). Survey Notes of this land show the alignment of the OGR began at the seashore and terminated at Ulupalakua in land owned by Calyer.

The OGR leaves the boundaries of Grant 234 and enters land sold to D.K. Calyer in Grant 119 dated April 12, 1849. The signature page for this grant indicates L.L. Torbert paid the consideration of Fifty Six Dollars and Seventy Five cents on behalf of D.K. Calyer for the 75 acre parcel at Ulupalakua. Written in the Hawaiian language the metes and bounds description and Survey Notes (Exhibit C) for this land do not show the OGR crossing Calyer's land grant.

Although not shown in Grant 119, numerous other maps delineate the OGR as shown on Grant 234. An undated map (Exhibit D) filed as Registered Map No. 1202 (RM 1202) titled "Torbert's Map of Ulupalakua", was most likely done sometime in 1850 when Torbert purchased Grant 234 and paid for Grant 119. RM 1202 provides more detail than shown in Grant 234 and clearly shows the road Torbert built is not the same as the OGR. Registered Map No. 791 (Exhibit E) titled "Map of the Makee Plantation, Honuaula, Maui" dated January 1880 identifies the OGR as the "Makena Road." Registered Map No. 1763 (Exhibit F) titled "Map of Honuaula, Maui" originally surveyed

by government surveyor W.D. Alexander in 1866-1879 and by F.S. Dodge in 1881 and E.D. Baldwin in 1883 depicts the OGR as shown on Grant 234.

By the year 1889 the OGR fell into disrepair and the need for a new road was requested by W.H. Cromwell, Chairman of Makawao Road Board to L.A. Thurston, Minister of Interior in a letter that stated in part:

...When ever it would be convenient to you, we would like to have the Engineer come up to lay out the new road from Ulupalakua to Makena. The old road needs repairing, but we would much prefer making a new one...[Hawaii State Archives, Interior Department files].

A portion of a map filed at the State Archives (<u>Exhibit G</u>) titled "Map of Proposed New Road from Makena to Kula, Maui" April 1896 by Hugh Howell indicates the location of the proposed main road as well as existing roads and trails. The existing OGR is shown in the same general location as the previously described Registered Maps. As time went on the OGR fell out of use when another less precipitous road was built to accommodate travel from the ocean to the uplands of Ulupalakua.

Based on the map evidence above, pursuant to the Highways Act of 1892, the State of Hawaii through its Board of Land and Natural Resources may claim fee simple interest in the OGR identified above. This claim has not been affirmed by legal analysis, and all readers of this abstract must understand that only a court can make such a determination. The following discussion will outline the issues that must be addressed before this program can encourage public use, maintenance or construction activities.

#### Na Ala Hele Administrative Rules

Trails that can be claimed in fee simple by the Department of Land and Natural Resources are under the jurisdiction of the Land Division. Pursuant to Hawaii Administrative Rules 13-130, the Board of Land and Natural Resources (BLNR) must review and approve to designate the trail or trail section as part of the NAH Program. This requires preparation of a Board Submittal that is presented at a public meeting.

#### Legal Analysis

Generally speaking, the State's position is that if a road or trail existed in 1892, the State (or a county) still owns the feature in fee simple. Ownership is not affected by non-use, no matter how long the non-use has continued. Any claim by the State of Hawaii to a historic or ancient trail is subject to challenge by adjoining landowners, which may require civil action to resolve. If however, the adjoining landowner is convinced of the State's claim based on the evidence provided, ownership of the trail is no longer an obstacle to development.

#### Physical Location

It is recommended that the trail alignments' physical location be confirmed through a metes and bounds or centerline survey to exactly describe the public access corridor through adjoining lands. This would require a notice be sent to adjoining

landowners informing them of the date(s) and time(s) the survey would be conducted and seek permission to enter upon their land. If a private survey company performs the survey, a copy must be provided to the State Survey Division for their review.

#### Historic and Archaeological Features

Assistance from Historic Preservation (HP) is necessary to identify any archaeological or burial sites that may be within the trail corridor and determine the proper treatment of the same. This would include the preparation of a Historic Preservation Management Plan (HPMP) on historic and archaeological features located along the corridor. The scope of the HPMP will be determined jointly by HP and NAH staff utilizing existing HP data (if available), collection of information from adjacent private landowners and input from the local community.

The HPMP may be produced by either 1) NAH staff in consultation with HP staff, 2) through contracting a private consultant, or 3) by the developer if there is a related development. The HPMP would be subject to review and approval by HP.

#### Trail Maintenance and Development

It is necessary to determine and document through a Memorandum of Agreement (MOA) that trail maintenance and stewardship will be conducted by either:

- 1) Adjacent landowners/developers where the trail is bordered on either side by private land;
- 2) Interested community members/organizations, or
- 3) Existing Division of Forestry and Wildlife and Na Ala Hele staff. If either 1 or 2, NAH will draft MOA on trail stewardship.

Trail development includes, but is not limited to: brushing the trail of encroaching vegetation, trail reconstruction, and installation of appropriate informational and directional signage and other mitigative measures for public safety and cultural resource protection. Trail improvements and signage are intended to keep the public along the State owned trail corridor and off any adjacent private property, in addition to deterring the public from investigating or tampering with historic or archaeological sites located along the trail on the adjacent private property (where applicable).

#### Na Ala Hele Advisory Councils

Comprised of trail user groups and constituents, these councils have been established statewide to provide a venue for public input on implementing the program. NAH's Hawaii Island Advisory Council has adopted <u>Guidelines for the Treatment of Historic Hawaiian Trails</u>, a copy of which is available for review upon request.

Once all the issues above are addressed, the trail corridor (or segment) can be opened for managed public use and recreation.

# PALAPALA OLLA MY

Ma keia palapala Sila Nai ke heike aku nei o Kamehamuha III., ke Alii mii a ke Akua i kena lokomaikai i hoonolio si malima o ke Hawaii Pao Alia, i na kanaka a pau, i keia la, nomi iho, a no kena mau hope Alii, ua haawi iilo loa aku oia ma ke uno alodio ia Linton L. Is, but amel Milliama Millery

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## Grant 234 Porbert & Wilcox

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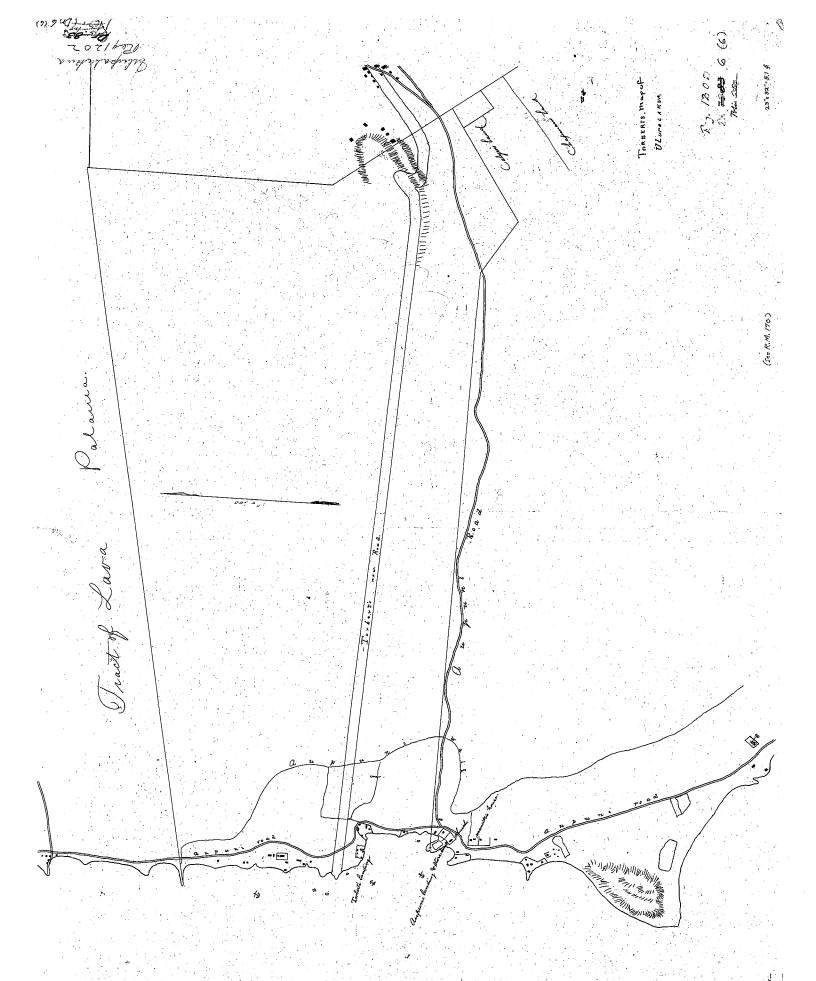


EXHIBIT "D"

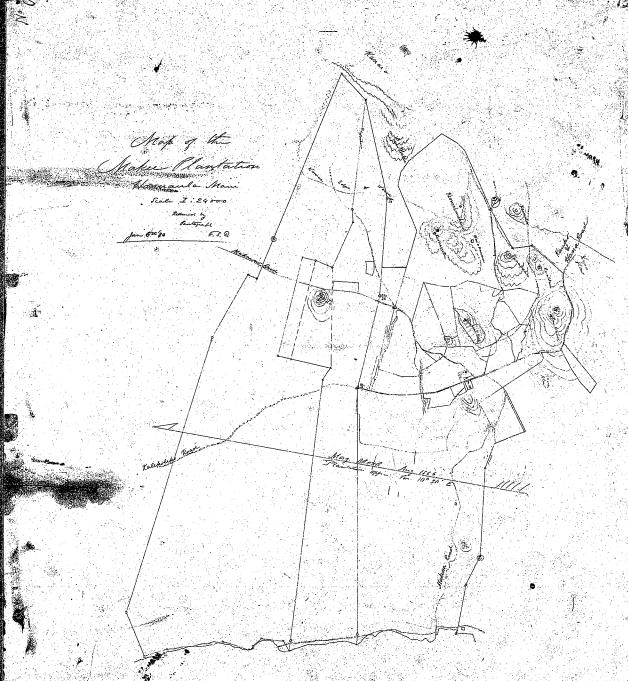
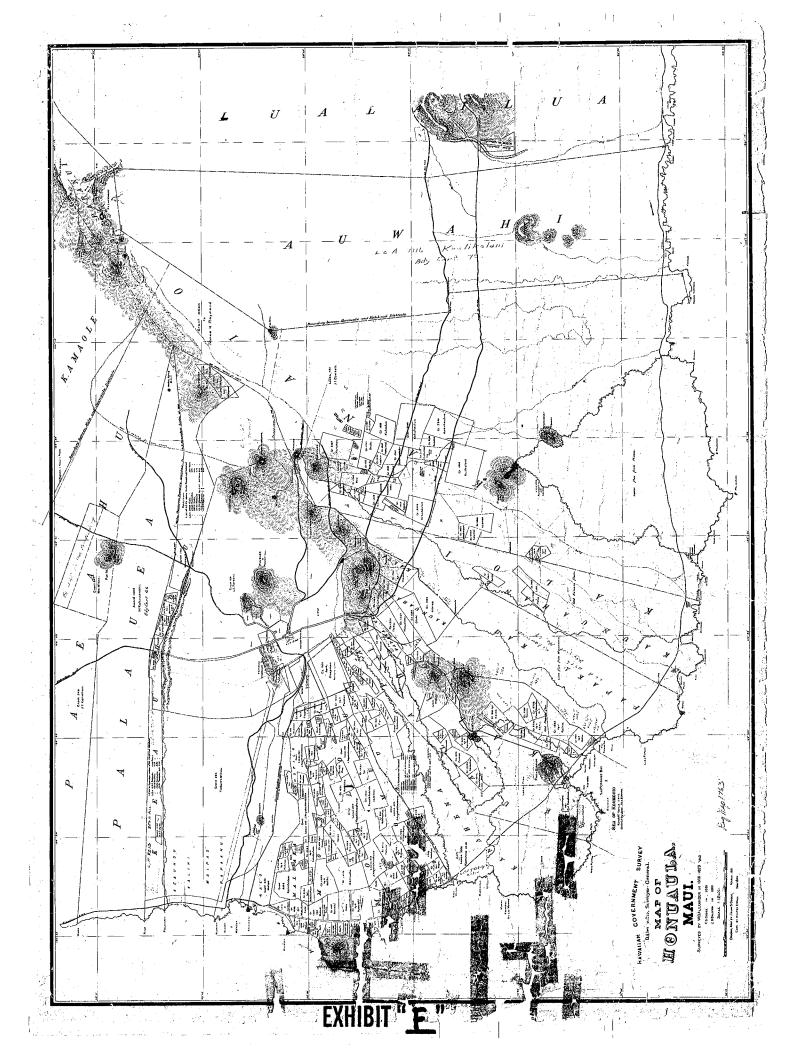
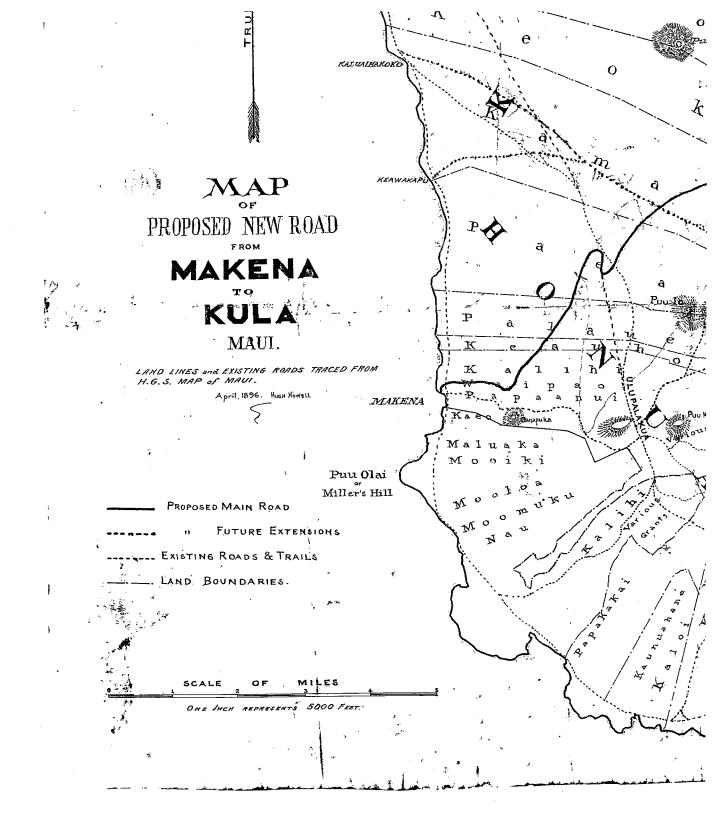


EXHIBIT "E"

Regisler\_ 191 Drawer\_ \*\* # .







Portion of map on file at the State ARchives catalogued as MAP G4382.M3:2K78  $\,$  1896 H6